2023 – 2025 Budget Overview Department of Corrections and Rehabilitation

Senate Appropriations Committee Senator Brad Bekkedahl, Chairman March 3, 2023

NORTH Dakota Be Legendary.

Dave Krabbenhoft, Director

AGENCY VISION & MISSION



HEALTHY AND PRODUCTIVE NEIGHBORS, A SAFE NORTH DAKOTA

> TRANSFORMING LIVES, INFLUENCING CHANGE, STRENGTHENING COMMUNITY

Corrections & Rehabilitation 2023 – 2025 Budget Recommendation

<u>Line Item</u>	2021 – 23 <u>Base Level</u>	2023-25 <u>House Version</u>	2023 – 2025 <u>Exec. Recommendation</u>		
Adult Services	\$258,140,591	\$475,662,717	\$479,013,048		
Youth Services	24,584,845	27,583,723	27,842,787		
Total	<u>\$282,725,436</u>	<u>\$503,246,440</u>	<u>\$506,855,835</u>		
General Fund	\$217,859,809	\$285,242,009	\$288,725,180		
Other Fund	\$64,865,627	\$218,004,431	\$218,130,655		
FTE	907.79	931.79	939.79		

2023-25 Budget Recommendation: Key Areas

Public Safety

- Team Members
- Facility and Community Operations
- Information Technology
- Capital Projects





Rehabilitatio

Team Members:

Attract, engage, and develop mission-driven, high performing team members.

- Provide targeted adjustments to address critical equity issues and reward high performing team members
- Build a culture of well-being
- Identify and develop high-potential future agency leaders
- Provide FTE status to mission-critical temporary positions
- Implement workforce plan



Corrections and

Team Members:

Total Compensation

Salary - Cost to Continue - \$3.3 million 4% & 4% Performance Increase - \$7.9 million Teachers Composite Schedule Increase - \$270,000 Health Insurance Premium Increase - \$4.3 million Total Increase - \$15.8 million (\$15.1 GF) Targeted Equity - **CRUCIAL** (SB No. 2015)

Vacancy / Turnover Rates

- 49 Open Front-line Security Positions
- High Facility Turnover Rates: YCC 80%; MRCC 25%; NDSP - 43%; JRCC - 29%; HRCC - 50%
- Negative Impact to Facility Operation

Annual Turnover Rates Per Position

Position	Turnover Rate
Residential Treatement Aide (RTA)	50.00%
Juvenile Institutional Resident Specialist (JIRS)	80.00%
Correctional Officer	42.60%



NEARLY 50% OF OUR TEAM MEMBERS HAVE BEEN HERE LESS THAN FIVE YEARS



Team Members: Wellness

- *Resource Development \$100,000*
- Challenging Clientele
- Challenging Environments
- Staff Shortages / Required Overtime

Capacity / Workload:

- Long-term Temp to FTE Status \$81,000 (5 FTE)
- HRCC Correctional Officer / Transports \$541,000 (2 FTE)
- HRCC Behavioral Health \$177,000 (1 FTE)





Facility and Community Operations:

Provide coordinated, individualized, and data driven rehabilitative services that prevent reoffending. Formalize partnerships with community and Tribal stakeholders to improve public safety and prevent reoffending.

- Formalize collaborations with state, local, and tribal entities (public and private sector) to reduce barriers to housing, employment, transportation, and health services to help justice-involved people become healthy and productive neighbors
- Increase and prioritize effective community-based services over institutional expansion
- Leverage facility-based resources for the community
- Right size case management workloads
- Ensure the community, victims, law enforcement, the judiciary, the legislature, and local governments are aligned to support a restorative justice model that repairs and reduces harm to victims, justice-involved persons, and the community.
- Collaborate with our Tribal Nations to build and grow relationships



Facility and Community Operations:

Inflationary Impacts

- Food, Clothing, Medical, Inmate Wages \$3.5 million
- Roughrider Industries Raw Material \$4.1 million (Special Funds)
- Community Transitional Housing \$2.8 million
- Women's Contract Facility (DWCRC) \$2.5 million

Operations

- Parole and Probation Client Caseloads \$939,000 (6 FTE)
- Facility Resident Caseloads \$1.1 million (8 FTE)
- Expand Pretrial Services \$593,000 (4 FTE)
- Juvenile Contract Housing \$1.7 million (10 beds)
- Women's Residential Treatment \$2.0 million (20 beds)
- Free Through Recovery \$8.3 million (funding source change COVID)
- Community Behavioral Health Services \$1 million
- Career / Workforce Readiness \$300,000

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Facility and Community Operations:

Equipment

- Security
 - Facility Cameras \$275,000
 - Handheld Radios (Parole and Probation) \$252,000
 - SORT Equipment (Facilities) \$106,000
 - Body Scanner (Facilities) \$400,000
- Medical
 - Ultrasound \$27,000
 - Tattoo Removal \$75,000 (grant funds)
- Facility
 - Commercial Mower (MRCC) \$17,500
 - Utility Tractor and Trailer \$77,400
 - Laundry Equipment (JRCC & MRCC) \$310,000
 - *Kitchen Equipment (NDSP) \$85,000*
- Manufacturing (RRI) \$2 million (other funds)





Corrections and

Rehabilitation

Information Technology:

Implement integrated, user-friendly, and efficient IT solutions.

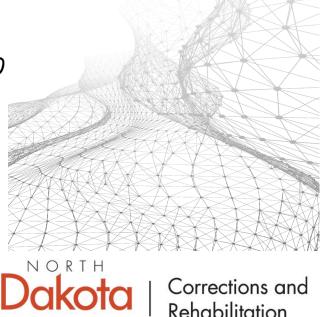
- Implement automation and streamline administrative support to reduce routine and non-mission critical tasks
- Implement client-facing, user friendly technology and increase use of virtual services
- Increase the use of data driven decision-making tools to focus on the highest value rehabilitative and re-entry activities
- Implement a unified client management system for continuity across facility and community supervision
- Clarify and strengthen partnership with NDIT



Information Technology:

Information Technology

- NDIT / Unification \$2.1 million (transfer 2 FTE to NDIT)
- Electronic Medical Record: Vendor Maintenance & Support - \$547,000 Application & End User Support (NDIT) - \$372,000
- Elite / DOCSTARS Application & End User Support (NDIT) \$218,000
- Offender Management System Replacement Consult \$757,000
- Policy Management Application \$271,000
- *HR / Workforce Management Application \$100,000*
- DOCSTARS Enhancement \$307,000 (SIIF)
- Roughrider Industries Applications \$642,000
- NDIT Business Analyst \$110,000
- Department IT Efficiency Projects \$2 million (SIIF)



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Capital Projects:

Obtain funding for a women's facility and improve existing facility infrastructure to ensure safety and prevent reoffending.

- Implement facility living communities
- Enhance the rehabilitative environment of community client service offices
- Transform community client services offices into "service hubs" with other community and governmental service providers
- Complete identified deferred maintenance and identify mission-critical maintenance





Capital Projects:

Women's Facility

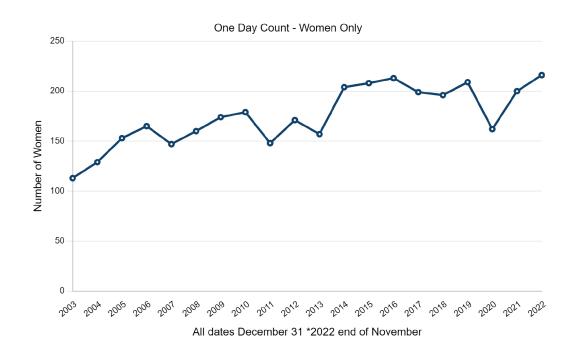
Corrections is not only about incarcerating the sentenced but is also about the healing of the victims of crime and the community. DOCR is proposing the construction of a women's facility that provide for public safety, support stabilization, recovery, and rehabilitation in a humane setting. A secure facility designed as healing environment that supports the reintegration of the criminal justice involved person into society, and greatly improves the working conditions of team members who spend more time in the facilities than many of the residents themselves.



Corrections and

Capital Projects:

Women's Facility – \$161 million (SIIF) Women's 260 bed facility which will support all custody levels from minimum to maximum security levels. The facility design will provide flexibility to separate the population into groups which will increase psychological safety and reduce aggression and psychological abuse between residents.



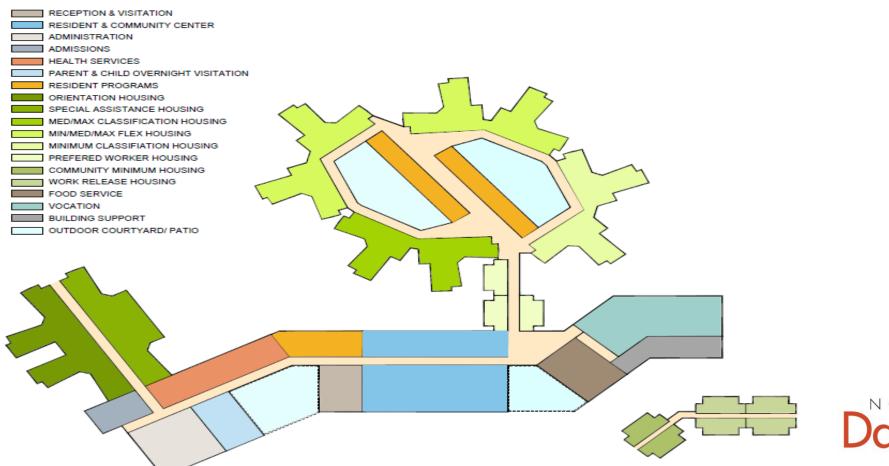


WOMEN'S FACILITY: 260 BEDS

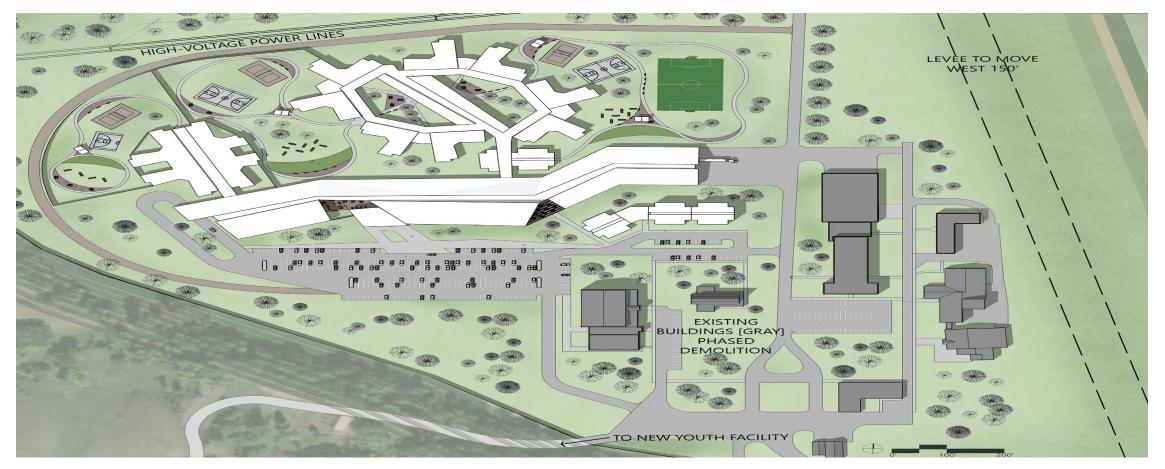
UNIT	CLASSIFICATION	STYLE	# SINGLE ROOMS	# DOUBLE ROOMS	# TOTAL BEDROOMS	# TOT BED
1	Orientation	Bedroom - Dry	10	5	15	20
2	Orientation	Bedroom - Dry	10	5	15	20
	Orientation Subtotal					40
3	Special Assistance	Bedroom- Wet	6	0	6	6
4	Special Assistance	Bedroom- Wet	6	0	6	6
5	Special Assistance	Bedroom- Wet	4	0	4	4
6	Special Assistance	Bedroom- Wet	4	0	4	4
	Special Assistance Subtot	al				20
7	Minimum	Bedroom- Dry	8	4	12	16
8	Minimum	Bedroom- Dry	8	4	12	16
	Minimum Subtotal		·	•		32
9	Flex	Bedroom- Dry	8	4	12	16
10	Flex	Bedroom- Dry	8	4	12	16
11	Flex	Bedroom- Dry	8	4	12	16
12	Flex	Bedroom- Dry	8	4	12	16
	Flex Subtotal	•	•	•	• •	64
13	Medium/Maximum	Bedroom- Dry	8	4	12	16
14	Medium/Maximum	Bedroom- Dry	8	4	12	16
	Medium/Maximum Subto	otal				32
15	Preferred Workers	Bedroom- Apartment	6	0	6	6
16	Preferred Workers	Bedroom- Apartment	6	0	6	6
17	Preferred Workers	Bedroom- Apartment	6	0	6	6
	Preferred Workers Subto	tal				18
18	Community Minimum	Bedroom- Apartment	6	0	6	6
19	Community Minimum	Bedroom- Apartment	6	0	6	6
20	Community Minimum	Bedroom- Apartment	6	0	6	6
21	Community Minimum	Bedroom- Apartment	6	0	6	6
22	Community Minimum	Bedroom- Apartment	6	0	6	6
23	Community Minimum	Bedroom- Apartment	6	0	6	6
	Community Minimums S	ubtotal	·	•		36
	Work Release	Bedroom- Apartment	6	0	6	6
24		-		0	6	6
24 25	Work Release	Bedroom- Apartment	6	0	•	

Grand Total Beds

NEW WOMEN'S FACILITY CONCEPT - PLAN DIAGRAM









Capital Projects:

JRCC Maintenance Shop – \$1.6 million (SIIF)

Replacement and demolition of current dilapidated maintenance building. Asbestos abatement is necessary.

Extraordinary Repairs - \$4 million





Differences from Executive Recommendation:

Salary and Benefit Increase from 6% & 4% to 4% & 4% - \$(2,564,320) NDSP System Mechanic - \$(169,890) (1.0 FTE) Parole & Probation Client Caseloads - \$(206,565) (4.0 temp to 4.0 FTE) Pretrial Services Expansion - \$(444,620) (3.0 FTE) EMR Application and End User Support - \$(120,000) ELITE & DOCSTARS Application and End User Support - \$(70,000) NDIT Business Analyst - \$(34,000)

Targeted Equity – SB2015



GRATITUDE

Our mission: Transforming lives, influencing change, strengthening community. Our vision: Healthy and productive neighbors, a safe North Dakota. Our mission: Transforming lives, influencing change, strengthening community. Our vision: Healthy and productive

Appendix And productive neighbors, a safe North Dakota. Our mission: Transforming lives, influencing change, strengthening community.

Our vision: Healthy and productive neighbors, a



			A	tual Averag	-	21 - 2023	ity / Progra	m - women				
Month	DWCDCVI	DADCIS	UDCC	Transition	CPP \2	Holdo \2	Interstate	Total DOCR	Deferred Admission \5	(a) Total Deputation	(b) 21-23 Est.	(a) (b)
Month	DWCRC \1	DADC \6	HRCC	Transition		Holds \3	Compact \4	Population		Population	Population	(a) - (b
July 2021 ADP	125	-	16	48	1	1		191	-	191	182	
Aug 2021 ADP	124	5	15	47	0	1		190	-	190	183	
Sept 2021 ADP	119	11	15	40	0	1		187	-	187	184	
Oct 2021 ADP	124	13	16	41		2		195	-	195	185	
Nov 2021 ADP	127	12	15	47		2		202	-	202	185	
Dec 2021 ADP	118	11	18	48		2		197	-	197	186	
Jan 2022 ADP	121	9	17	43		3		193	-	193	187	
Feb 2022 ADP	119	13	25	39		5		201	-	201	188	:
March 2022 ADP	122	13	24	42		4		205	-	205	188	
April 2022 ADP	125	13	29	37		4		208	-	208	189	
May 2022 ADP	131	10	31	38		3		214	-	214	190	:
June 2022 ADP	128	12	26	46		2		213	-	213	191	:
July 2022 ADP	128	11	29	47		1		216	-	216	191	
Aug 2022 ADP	126	11	32	36		2		208	-	208	192	
Sept 2022 ADP	119	14	32	34		3		202	-	202	193	
Oct 2022 ADP	128	12	45	26		3		213		213	194	
Nov 2022 ADP	131	10	48	21		4		214	-	214	194	
Dec 2022 ADP	130	10	47	32		5		224	-	224	195	
Jan 2023 ADP	122	11	51	41		10		234		234	196	
Feb 2023 ADP												
March 2023 ADP												
April 2023 ADP												
May 2023 ADP												
June 2023 ADP												
21-23 Bien Ave.	124	11	28	40	0	3	#DIV/0!	206	-	206	189	

\3 - People housed in county / regional jail facilities

\4 - People housed out-of-state with either Bureau of Prison or other States

\5 - People in county jail awaiting DOCR admission

\6 - People at Dickinson Adult Detention Center

	North Dakota Department of Corrections and Rehabilitation 2023 - 2025 Estimated Population - Women														
	Estimated			I	Traditional Beds ·				Nontraditional Beds	Ŧ					
Date	Average Inmate Population	Deferred Admission Status	Estimated DOCR Population	Interstate Compact	DWCRC	DOCR Facilities	SWMCC Treatment	Transition	Holds	CPP	Total				
	222		222				16	Transition 50	4						
July-23 August-23	222	-	222	-	106	46	16	50	4	-	222 223				
September-23	223		223		107	46	16	50	4	-	223				
October-23	224	-	224		107	46	16	50	4	-	224				
November-23	224	-	224	-	108	46	16	50	4		224				
December-23	225	-	225	-	109	46	16	50	4	-	225				
January-43	225	-	225	-	109	46	16	50	4	-	225				
February-24	225	-	225	-	109	46	16	50	4	-	225				
March-24	226	-	226	-	110	46	16	50	4	-	226				
April-24	226	-	226	-	110	46	16	50	4	-	226				
May-24	227	-	227	-	111	46	16	50	4	-	227				
June-24	227	-	227	-	111	46	16	50	4	-	227				
July-24	227	-	227	-	111	46	16	50	4		227				
August-24	228	-	228	-	112	46	16	50	4	-	228				
September-24	228	-	228	-	112	46	16	50	4	-	228				
October-24	229	-	229	-	113	46	16	50	4	-	229				
November-24	229	-	229	-	113	46	16	50	4	-	229				
December-24	230	-	230	-	114	46	16	50	4	-	230				
January-25	230	-	230	-	114	46	16	50	4	-	230				
February-25	231	-	231	-	115	46	16	50	4	-	231				
March-25	231	-	231	-	115	46	16	50	4	-	231				
April-25	232	-	232	-	116	46	16	50	4	-	232				
May-25	232	-	232	-	116	46	16	50	4	-	232				
June-25	233	-	233	-	117	46	16	50	4	-	233				

Corrections and Rehabilitation Actual Average Population by Facility / Program - Men 2021 - 2023

Month	NDSP \1	JRCC \2	MRCC \3	Interstate Compact \4	Contract Treatment	Transition	CPP \5	Holds \6	Total DOCR Population	Deferred Admission \7	(a) Total Population	(b) 21-23 Est Population	(a) - (b
July 2021 ADP	701	462	168	19		100	3	1	1,453	1	1,454	1,451	
Aug 2021 ADP	696	467	178	19		101	3	1	1,464	-	1,464	1,454	
Sept 2021 ADP	721	459	177	19		95	3	2	1,476	-	1,476	1,457	
Oct 2021 ADP	732	460	179	17		91	3	1	1,484	-	1,484	1,460	
Nov 2021 ADP	741	462	175	16		91	1	2	1,489	-	1,489	1,463	
Dec 2021 ADP	744	459	176	16		87	0	12	1,493	-	1,493	1,466	
Jan 2022 ADP	719	455	176	16		97	1	31	1,494	-	1,494	1,469	
Feb 2022 ADP	738	455	180	16		91	1	21	1,501	-	1,501	1,472	
March 2022 ADP	733	463	181	16		102		11	1,506	-	1,506	1,475	
April 2022 ADP	763	465	182	16		100		4	1,531	-	1,531	1,478	
May 2022 ADP	775	468	187	16		86		3	1,534	-	1,534	1,482	
June 2022 ADP	771	465	181	16		86		4	1,524	-	1,524	1,485	
July 2022 ADP	767	462	184	16		102		4	1,535	-	1,535	1,488	
Aug 2022 ADP	754	464	184	16		110		4	1,532	-	1,532	1,491	
Sept 2022 ADP	766	464	185	16		107	1	4	1,543	-	1,543	1,494	
Oct 2022 ADP	784	462	188	16		112	0	4	1,565		1,565	1,497	
Nov 2022 ADP	772	470	187	15		118		2	1,565		1,565	1,500	
Dec 2022 ADP	768	473	183	15		119		23	1,582		1,582	1,503	
Jan 2023 ADP	769	469	187	15		112		23	1,575		1,575	1,506	
Feb 2023 ADP													
March 2023 ADP													
April 2023 ADP													
May 2023 ADP													
June 2023 ADP													
21-23 Bien Ave.	748	463	181	16		100	2	8	1,518	0	1,518	1,478	

akota State Penitentiary (count includes inmates on temporary leave status and juveniles sentenced as adults being held at YCC)

12 - James River Correctional Center (count includes people on temporary leave status)

3 - Missouri River Correctional Center

\4 - People housed out-of-state with either Bureau of Prison or other States

\5 - Community Placement Program

\6 - People housed in county / regional jail facilities

\7 - People in county jail awaiting DOCR admission

North Dakota Department of Corrections and Rehabilitation 2023 - 2025 Estimated Population - Men

	Estimated			Traditional Prison Beds		Nontraditional	Prison Beds			
	Average Inmate	Deferred	Estimated DOCR	DOCR	Interstate	James River				
Date	Population	Admission Status	Population	Facilities	Compact	Minimum Unit	Transition \4	Holds	CPP	Total
July-23	1,522	-	1,522	1,301	21	60	137	3	-	1,522
August-23	1,522	-	1,522	1,301	21	60	137	3	-	1,522
September-23	1,523	-	1,523	1,302	21	60	137	3	-	1,523
October-23	1,523	-	1,523	1,302	21	60	137	3	-	1,523
November-23	1,524	-	1,524	1,303	21	60	137	3	-	1,524
December-23	1,524	-	1,524	1,303	21	60	137	3	-	1,524
January-24	1,525	-	1,525	1,304	21	60	137	3	-	1,525
February-24	1,525	-	1,525	1,304	21	60	137	3	-	1,525
March-24	1,526	-	1,526	1,305	21	60	137	3	-	1,526
April-24	1,526	-	1,526	1,305	21	60	137	3	-	1,526
May-24	1,527	-	1,527	1,306	21	60	137	3	-	1,527
June-24	1,527	-	1,527	1,306	21	60	137	3	-	1,527
July-24	1,528	-	1,528	1,307	21	60	137	3	-	1,528
August-24	1,530	-	1,530	1,309	21	60	137	3	-	1,530
September-24	1,532	-	1,532	1,311	21	60	137	3	-	1,532
October-24	1,534	-	1,534	1,313	21	60	137	3	-	1,534
November-24	1,535	-	1,535	1,314	21	60	137	3	-	1,535
December-24	1,537	-	1,537	1,316	21	60	137	3	-	1,537
January-25	1,539	-	1,539	1,318	21	60	137	3	-	1,539
February-25	1,540	-	1,540	1,319	21	60	137	3	-	1,540
March-25	1,542	-	1,542	1,321	21	60	137	3	-	1,542
April-25	1,544	-	1,544	1,323	21	60	137	3	-	1,544
May-25	1,546	-	1,546	1,325	21	60	137	3	-	1,546
June-25	1,547	-	1,547	1,326	21	60	137	3	-	1,547

			ND Dej	oartment	of Correct ND DOCR			•	ployee Tu - 2022	rnover Ra	tes		
Year	All DOCR	All Division of Adult Services	All Division of Juvenile Services	Youth Correction Center	DJS Community	Parole & Probation	Missouri River Correction Center	James River Correction Center	ND State Penitentiary	Heart River Correction Center	Centra I Office	Rough Rider Industries	Bienniu m Average
2011	14.3%	14.3%	16.6%	17.6%	13.9%	6.0%	4.8%			n/a			-
2012	18.4%	17.7%	22.4%	21.8%	13.9%	8.0%	31.4%	16.2%	23.6%	n/a	10.6%	22.2%	16.3%
2013 2014	17.4% 19.9%	-	18.7% 19.2%	14.3% 23.6%	35.2% 6.8%	4.9% 4.7%	21.0% 27.4%			n/a n/a			-
2015	20.9%	20.6%	29.0%	27.7%	23.7%	3.7%	27.4%						10.070
2010	20.5%	19.0%	27.8%	28.9%	40.6%	8.9%	14.0%			n/a			1
2017	16.5%	15.0%	25.5%	25.7%	25.0%	4.1%	18.4%	18.9%	22.3%	n/a	10.9%	6.5%	-
2018	18.6%		25.0%	24.5%	26.5%	9.0%	14.0%		24.6%	n/a		10.7%	-
2019	18.9%	19.6%	14.2%	13.3%	16.7%	9.8%	17.6%	18.2%	23.8%	n/a	26.5%	10.3%	
2020	17.4%	17.0%	20.6%	23.7%	11.8%	11.7%	25.6%	13.2%	20.6%	n/a	21.8%	9.1%	18.1%
2021	19.7%	18.7%	26.7%	22.7%	38.2%	6.7%	20.9%	16.7%	25.3%	n/a	21.8%	21.2%	
2022	23.1%	20.0%	38.7%	38.1%	39.5%	10.1%	19.1%	21.9%	30.3%	41.9%	16.2%	8.8%	21.4%
Overall Averag	18.8%	17.9%	23.7%	23.5%	24.3%	7.3%	20.2%	20.5%	23.4%	41.9%	15.6%	12.3%	
Correct	tional Offic	cer (CO)	2015	2016	2017	2018	2019	2020	*2021	*2022		RN, LPN, (all levels	and DCA
Correction Il Overall A	al Officer I Average	and	35.8%	25.4%	49.7%	30.9%	32.4%	33.1%	32.4%	32.3%		2017	22.2%
NDSP	CO I and II		33.6%	24.0%	39.7%	39.3%	32.5%	32.3%	31.0%	42.6%		2018	18.2%
JRCC	CO I and II		30.1%	39.7%	49.3%	33.3%	28.4%	24.3%	28.2%	29.4%		2019	43.5%
MRCC	CO I and I	1	43.8%	12.5%	60.0%	20.0%	36.4%	42.9%	38.1%	25.0%		2020	
includes t					hiring f/t temp							2021	50.0%
Residence	e Specialis	st (JIRS)	2015	2016	2017	2018	2019	2020	2021	2022		2022	30.6%
JIRS I and	Temp JIR	S	51.9%	63.0%	48.1%	46.4%	11.5%	26.9%	15.4%	80.0%			
JIRS II			12.5%	25.0%	25.0%	37.5%	20.0%	25.0%	43.8%	33.3%			
Security O	fficer		n/a	n/a	n/a	22.2%	22.2%	62.5%	37.5%	66.7%			